

The Future of the McLean County Jail Property Committee

Thursday, November 6, 2014



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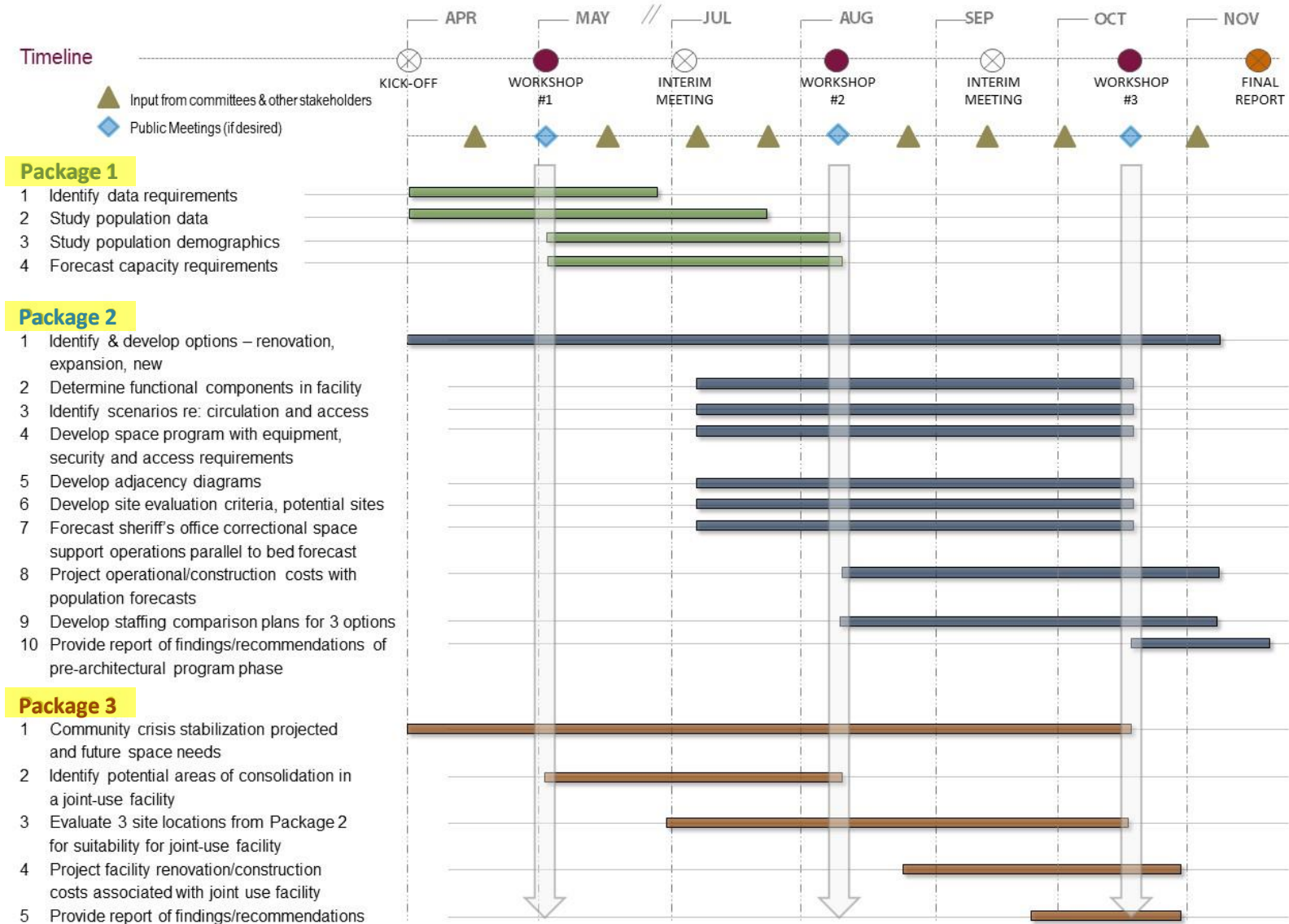
Mark Goldman & Associates, Inc.
JUSTICE FACILITY PLANNERS



Agenda

- **Introduction**
- **Scope of Work and Methods**
- **Statement of the Problem**
 - Increasing prevalence of mentally ill, disabled & other special needs inmates: male and female
 - Inadequacies and constraints of the current jail
- **Jail Projection Profile**
- **Projections of Inmates and Bed Needs**
- **Site/Facility Analysis**
- **Recommended Bed Plan**
- **Space Needs**
- **The Options & Plan**
 - Priorities
 - Expansion of the jail for mentally ill, females, and other inmates
 - Renovation of existing jail for support and other functions
 - Joint use community crisis stabilization center
 - Options A, B, C, and C2
- **Concluding Comments**
- **Questions**

Scope of Work



Methods

- **Analyzing** Justice System Data Provided by the Jail, Dr. Beck, Courts, & Law Enforcement Agencies
- **Reviewing** Data & Reports on Mentally Ill Offenders, Females, & Others from McLean & Elsewhere
- **Evaluating** the Existing Jail through Observations, Reports, Interviews
- **Meeting/Workshops** & Interviews with Jail Administrators & Staff, with Mental Health Providers, & Project Executive Committee
- **Developing** & Reviewing Analyses & Drafts with Same

Challenges

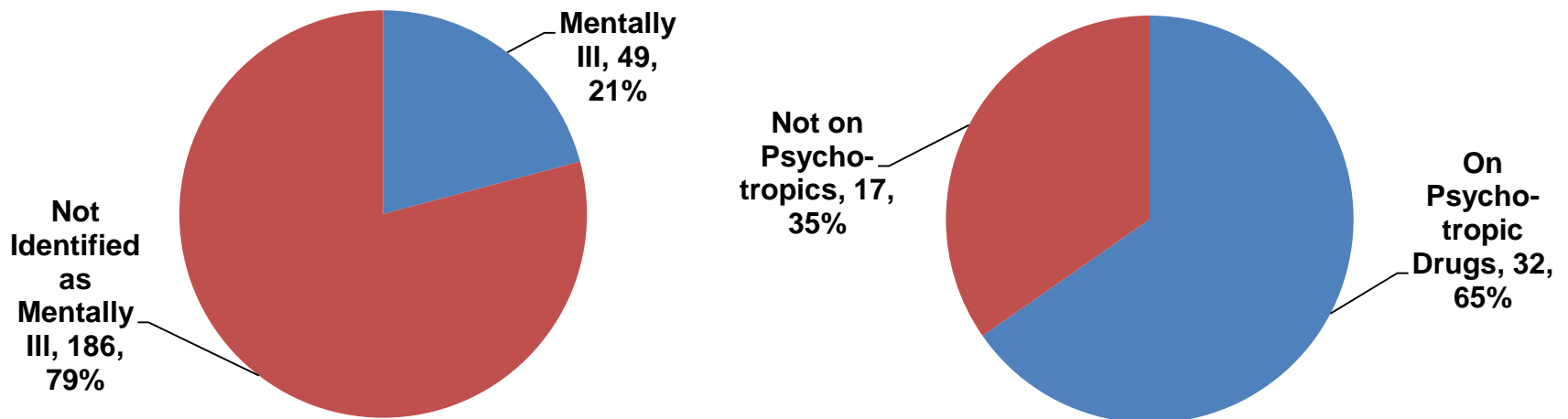


- Certain populations have been expanding rapidly, particularly
 - Females
 - Mentally ill (male & female)
- Too few housing units overall
- Some housing units are too large or too small for these populations
- Much of what exists is inappropriate for the mentally ill

Jail Population Profile

Recent Snapshot of Mentally Ill Inmates in MCDF

(August 15, 2014)

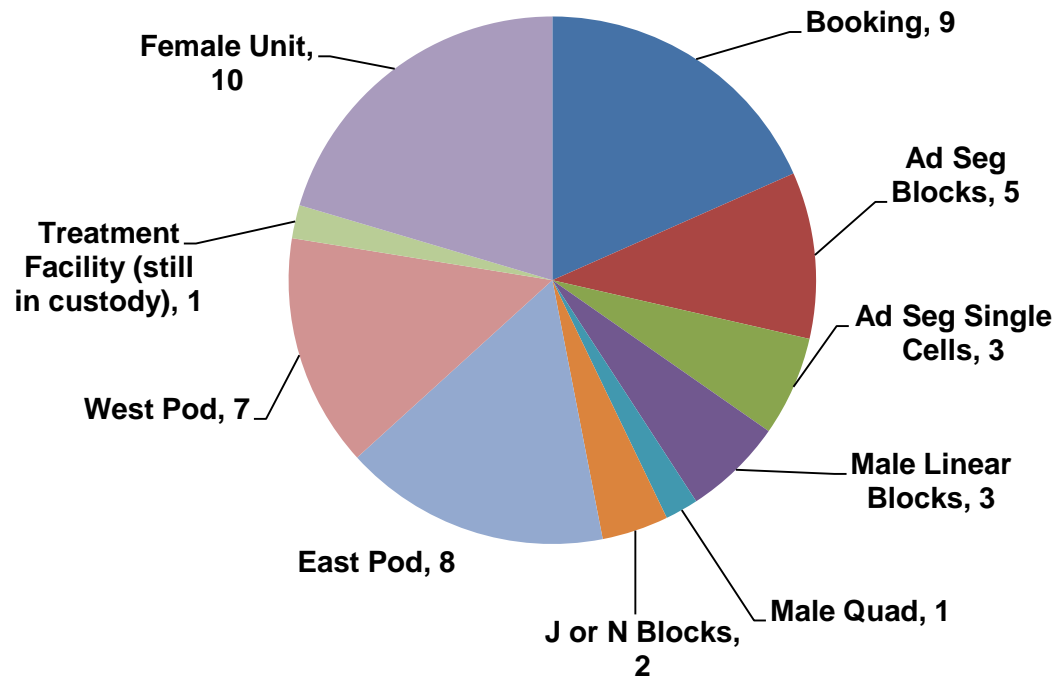


On the day of this snapshot, 21% of all inmates in the MCDF were identified as Mentally Ill. Hard data and anecdotal data indicate that this percentage is increasing. Of the Mentally Ill, about 2/3rds are on Psychotropic Drugs.

Jail Population Profile

Recent Snapshot of Mentally Ill Inmates in MCDF

(August 15, 2014)

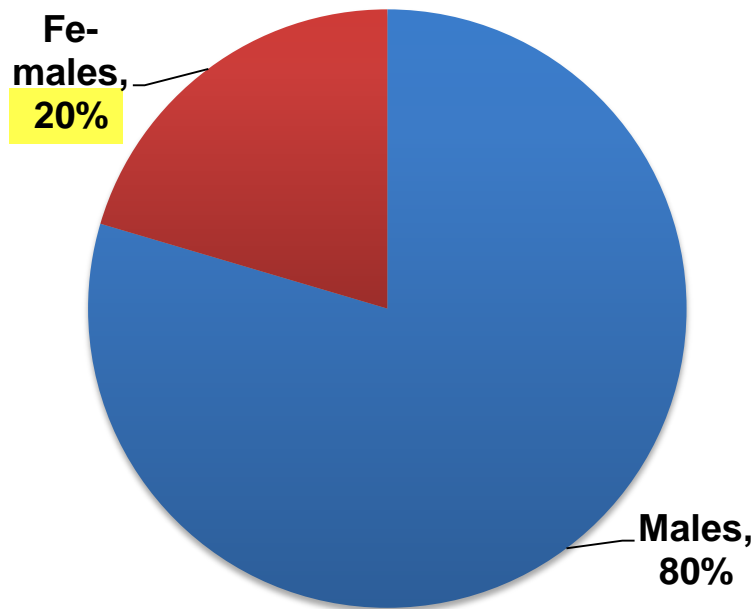


Mentally Ill inmates are now housed in 10 different areas within the MCDF, making observation, care, and treatment challenging and less effective than if all were housed in Mental Health housing units.

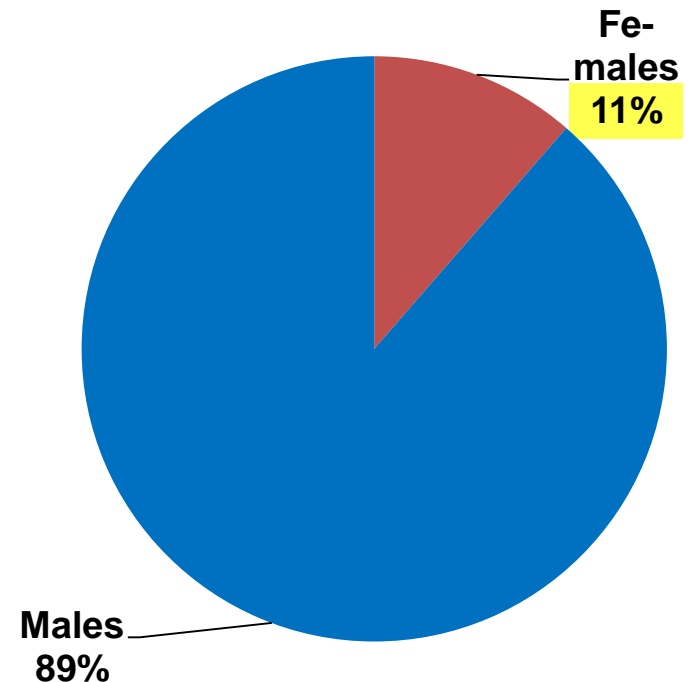
Jail Population Profile

Detainees by Gender at Booking & in Housing Units

Bookings into the MCDF in 2013 by Gender



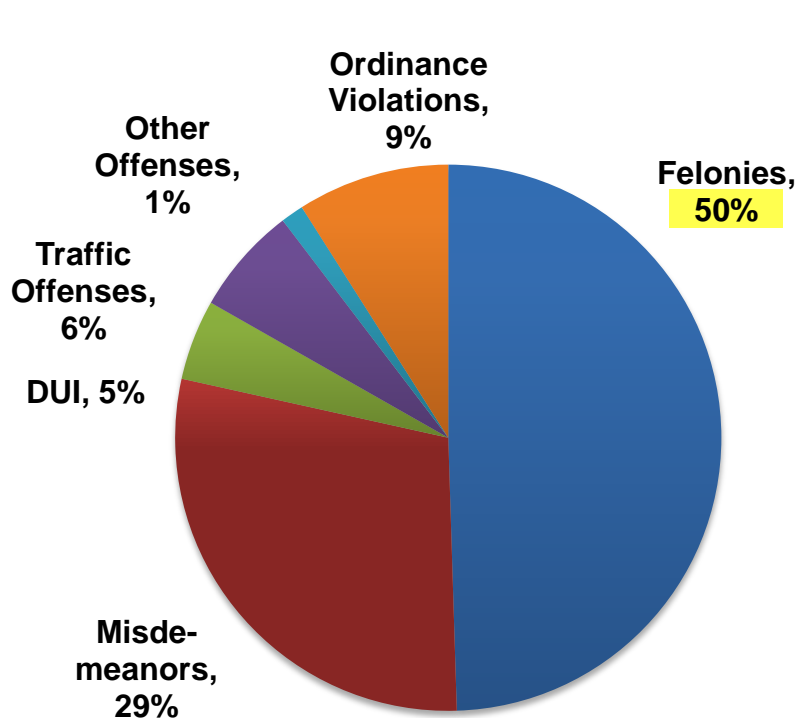
Percentage of ADP in the MCDF by Gender in 2013



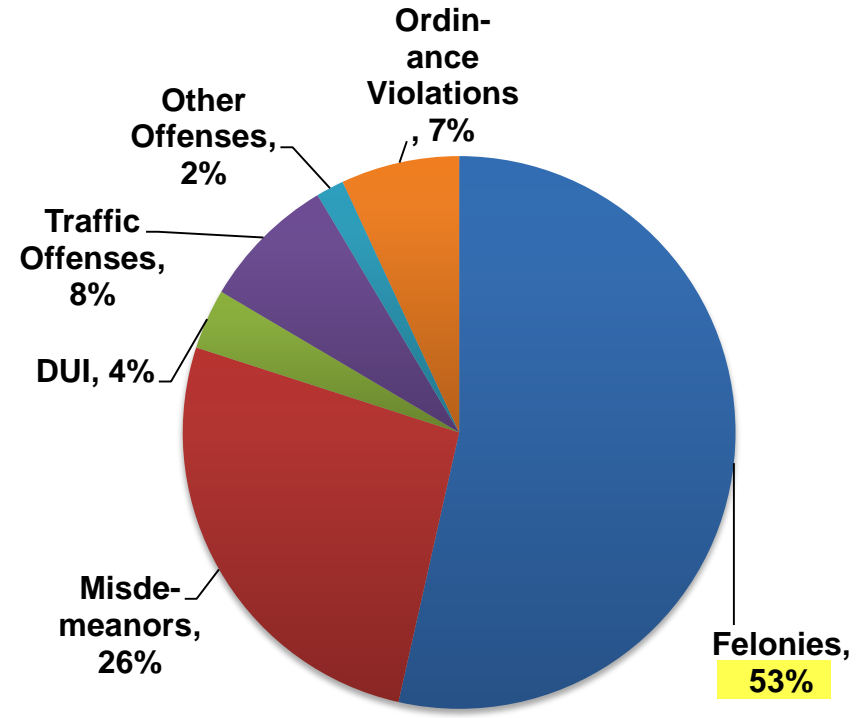
This indicates that females who are booked into the Jail are more likely to be released before they are housed than males; however the percentage of females may increase in the future, so flexibility is vital.

Jail Population Profile

Bookings by Offense Category & Gender



Males Booked into the MCDF in 2013 by Charge



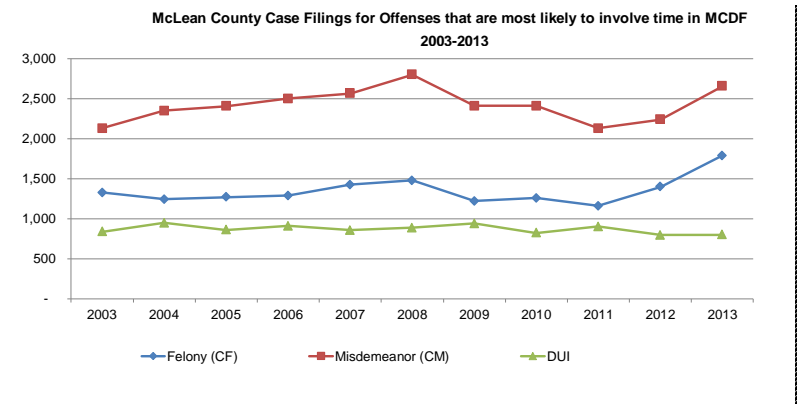
Females Booked into the MCDF in 2013 by Charge

Interestingly, females are booked into the MCDF for very much the same offense categories as are men.

Projections of Inmates & Bed Needs

Factors that Help Predict Future Bed Needs that were Considered:

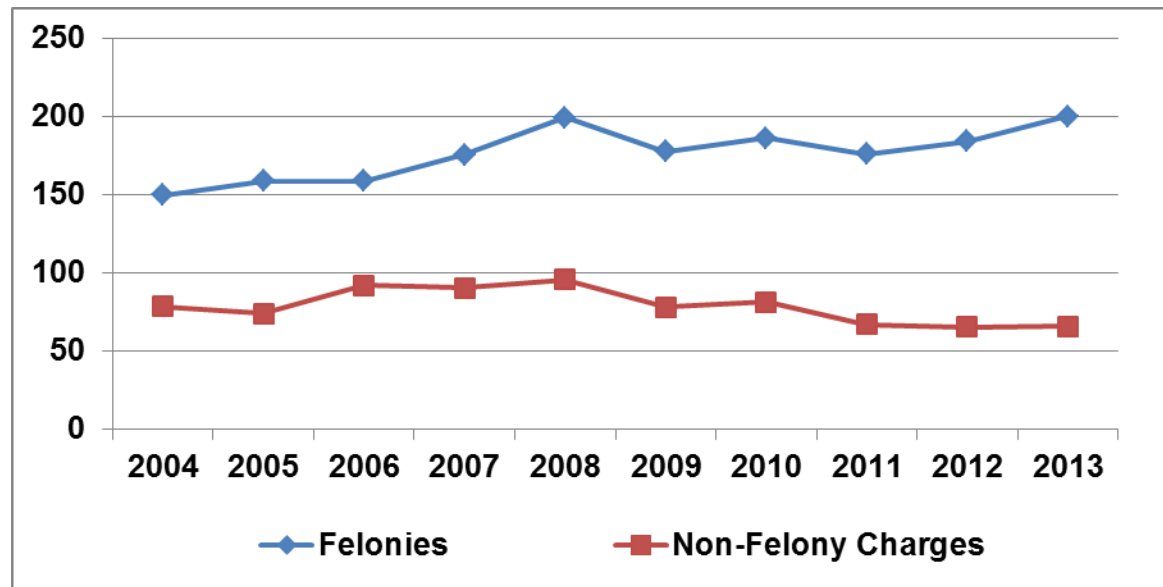
1. Growth of McLean County's General Population
2. Crime Rates
3. Arrest Rates
4. Court Criminal Filings
5. Changes in State Laws & Policies
6. Jail Bookings
7. Average Length of Stay in Jail
8. Changes in Alternatives to Incarceration for Pre-Trial & Sentenced Offenders
9. Backlogs in Court Proceedings & in Admissions to DOC



Projections of Inmates & Bed Needs

Detainees' Severity of Charges Over Time

Severity of Charge	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Felonies	150	159	159	176	200	178	186	176	184	200
Non-Felony Charges	79	74	92	90	96	78	81	67	65	66
% of Felonies	66%	68%	63%	66%	68%	69%	70%	72%	74%	75%



The percentage of detainees who are charged or convicted of more serious offenses has been rising as a direct result of McLean County increasing the use of non-custody alternatives for misdemeanants. Without this greater use of alternatives, the inmate population would have increased much more.

Projections of Inmates & Bed Needs

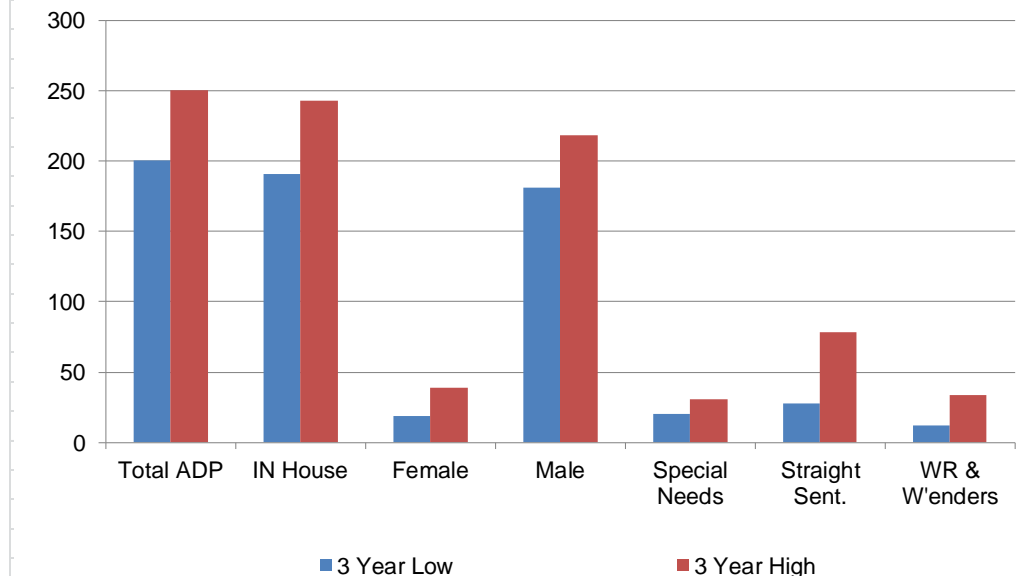
Illustration of Why Bed Needs Must Exceed ADP:

1. to house inmates in appropriate units,
2. to accommodate most peaks;

& Why Flexibility is Vital: Populations Fluctuate Tremendously

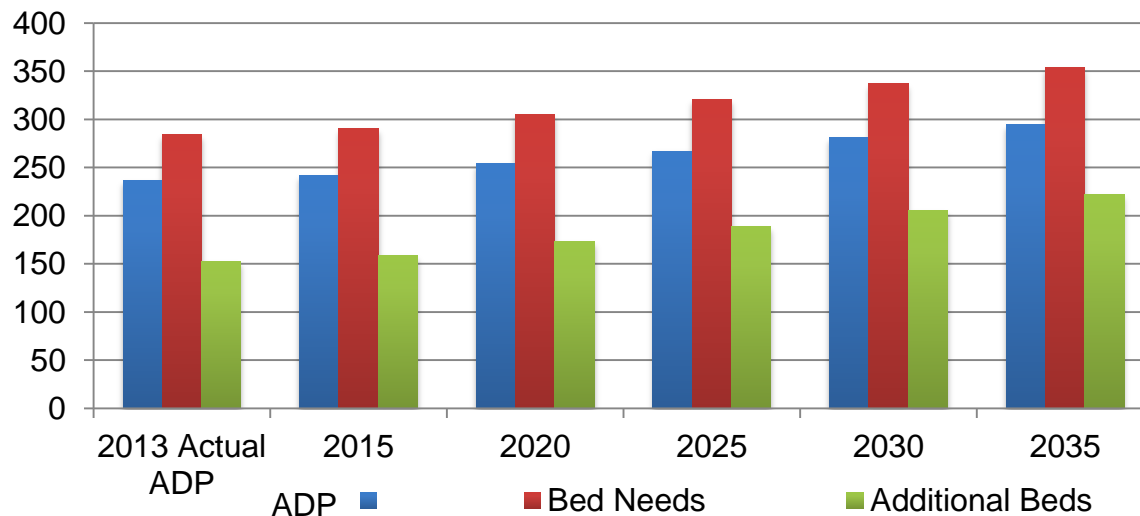
Range in Average Daily Populations (ADP) in the McLean County Detention Facility (MCDF): 2011 - 2013

Year	Total ADP	IN House	Female	Male	Special Needs	Straight Sent.	WR & W'enders
2011	200 - 248	191 - 233	19 - 34	181 - 218	20 - 27	40 - 78	17 to 34
2012	214 - 250	205 - 237	24 - 39	189 - 208	22 - 29	40 - 64	13 - 29
2013	218 - 255	208 - 243	24 - 31	194 - 230	25 - 31	28 - 51	12 to 26
3 Year Range							
3 Year Low	200	191	19	181	20	28	12
3 Year High	250	243	39	218	31	78	34
Low compared with High	80%	79%	49%	83%	65%	36%	35%



Projections of Inmates & Bed Needs

Projected ADP & Bed Needs			
Based on 2013 Actual ADP & 1.00% Annual Growth Rate			
(5.1% every 5 Years)			
Year	Estimated ADP	Bed Needs	With using 24 Existing Linear Beds for Trustees & Existing Pods for 108 Medium Security Males Additional Beds
2013 Actual ADP	237	284	152
2015	242	290	158
2020	254	305	173
2025	267	320	188
2030	281	337	205
2035	295	354	222



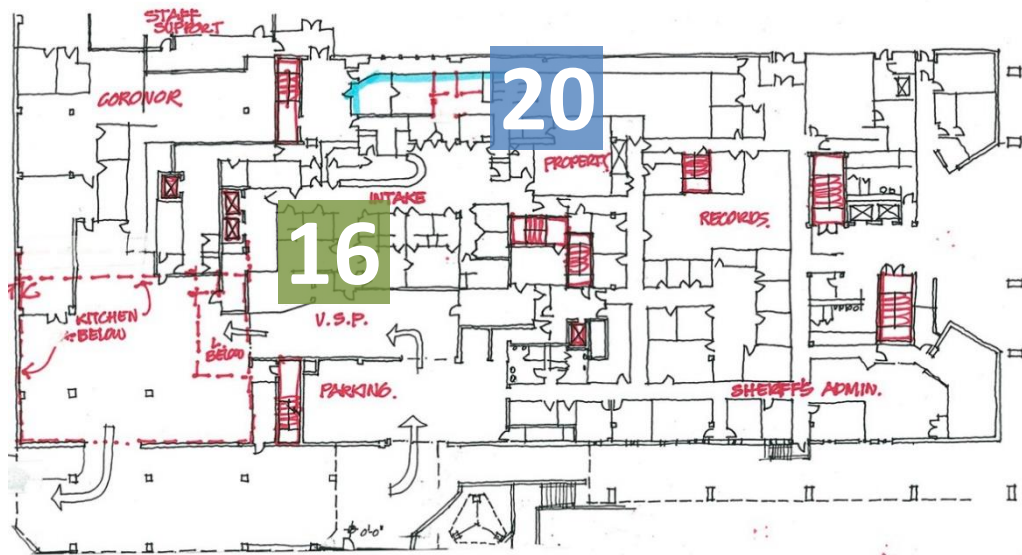
Site/Facility Analysis



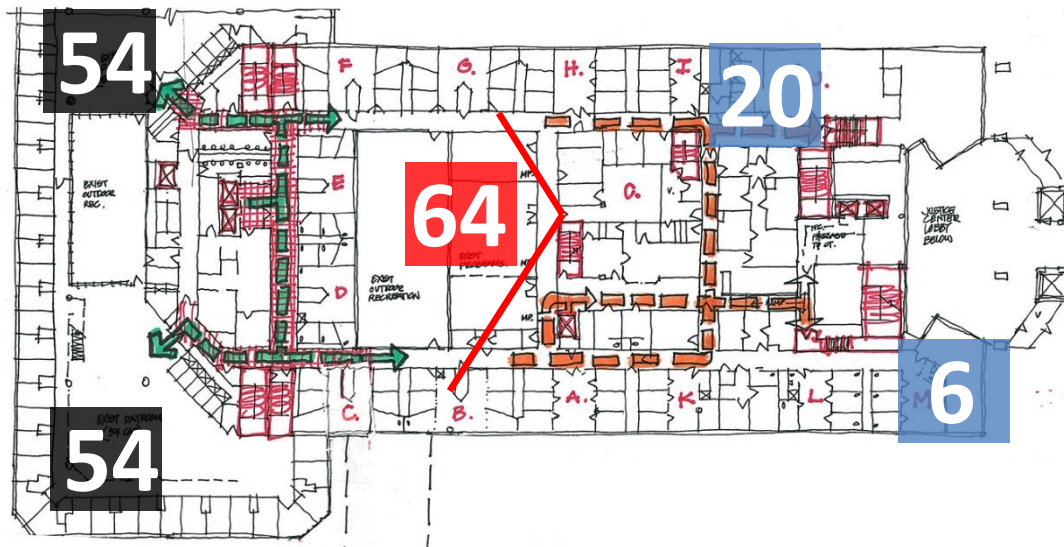
Direct Supervision:	108
Dorm	46
Linear	64
Intake/Special Holding	16
	—
	234

- Committed to Law & Justice Site

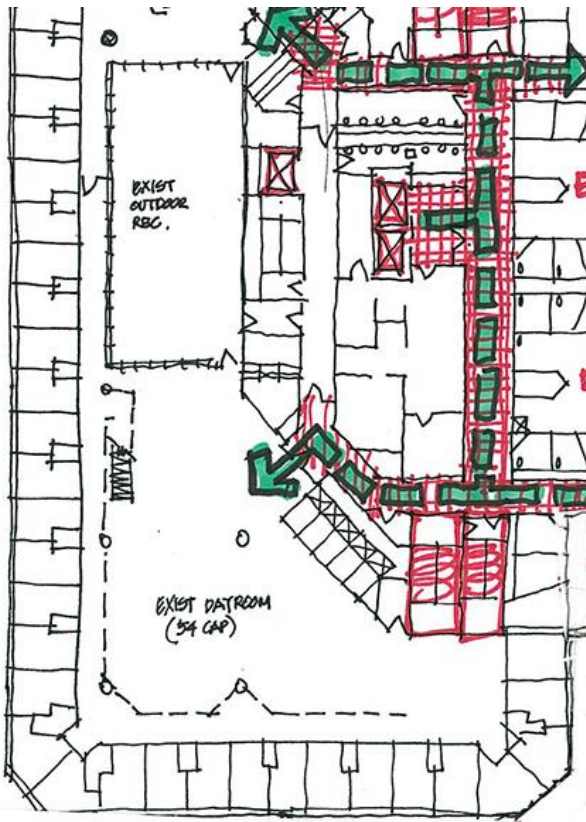
Facility Analysis



Total Inmates	(MH)	
Direct Supervision:	108 (15)	46%
Dorm	46 (2)	20%
Linear	64 (25)	27%
booking	16 (7)	7%
<hr/>		<hr/>
	234 (49)	100%



Site/Facility Analysis



Linear (64)

- Staff Periodic Observation
- Move to Programs

Direct Supervision (54)

- Decentralized Services (minimized inmate movement)
- Staff in Unit

Site/Facility Analysis

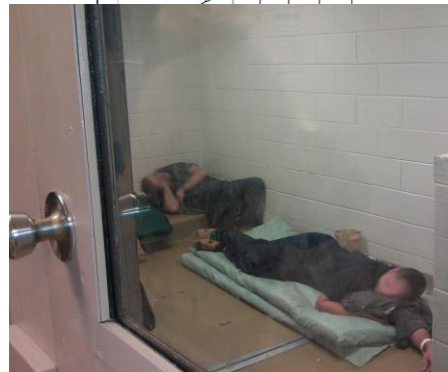
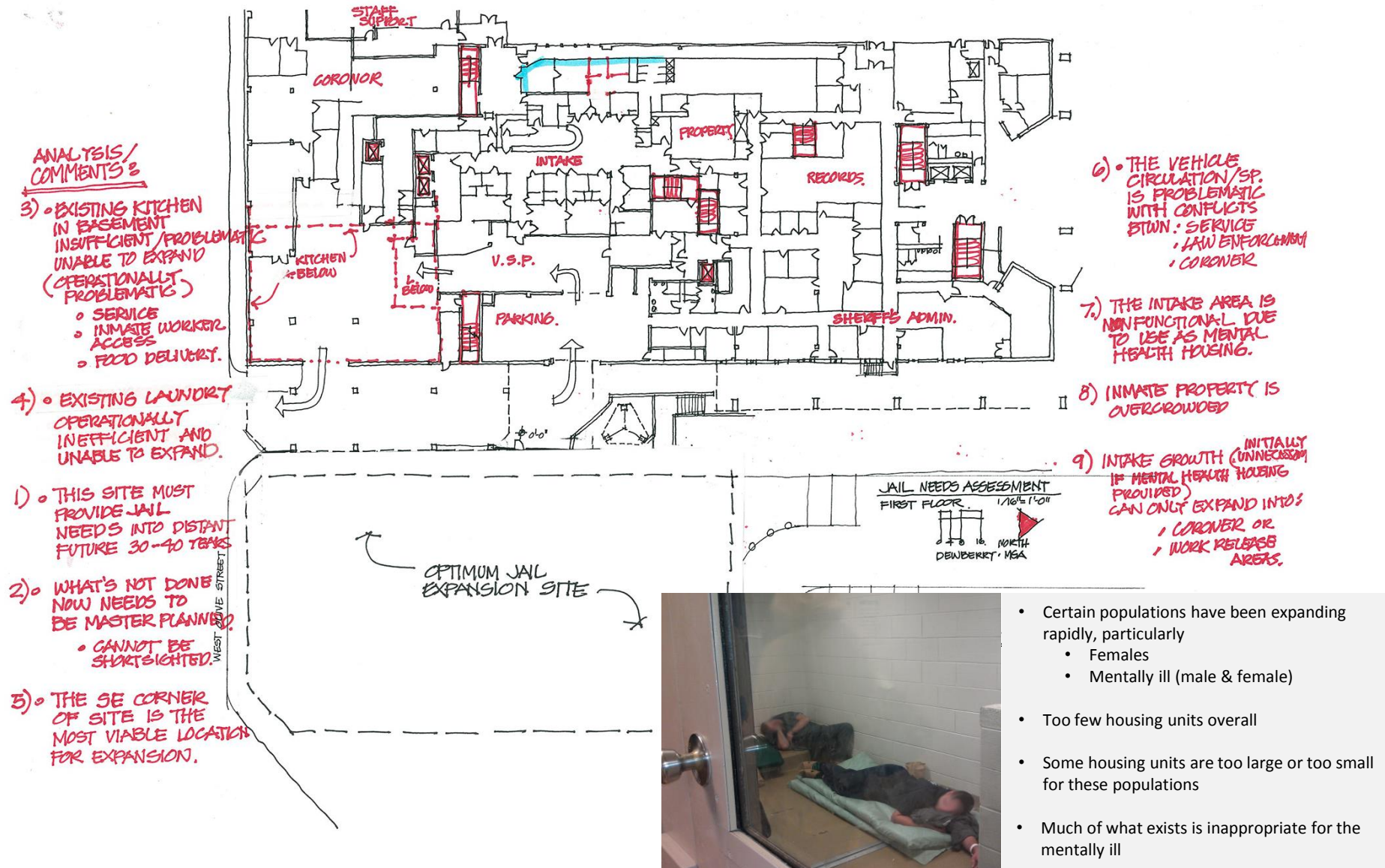


- Older Cells are far from suicide-resistant, and the risk of suicide is exacerbated by most of these cells not being continuously visible to staff.
- Living in cells with limited or no natural light or views can aggravate mental illnesses.
- 40 year old locks & hardware are challenging and can be expensive to repair or replace.
- County may wish to consider either phasing out older housing units or totally remodeling them for housing or other functions as part of the Master Plan.

Site/Facility Analysis



Site/Facility Analysis



- Certain populations have been expanding rapidly, particularly
 - Females
 - Mentally ill (male & female)
- Too few housing units overall
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- Much of what exists is inappropriate for the mentally ill

ANALYSIS/
COMMENTS:



Site/Facility Analysis



Service



Site/Facility Analysis



Sallyport

Site/Facility Analysis



Law Enforcement Entry
Jail Intake Entry

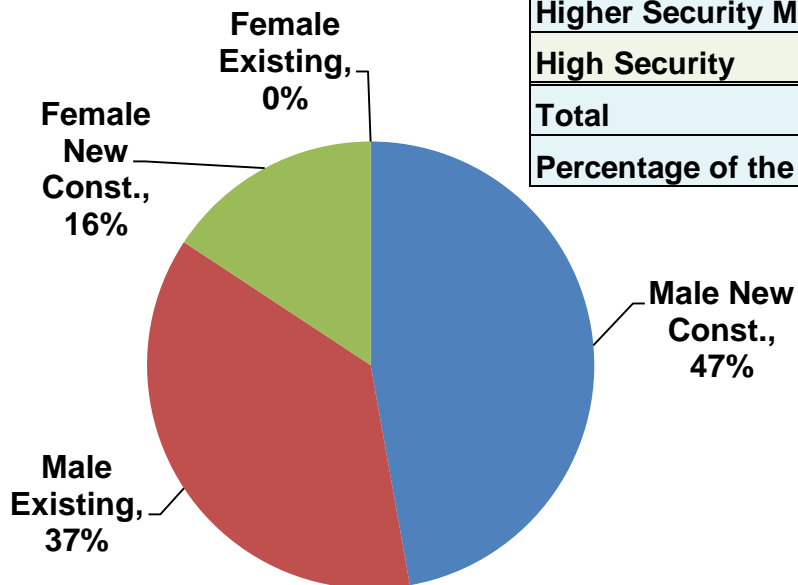


Site/Facility Analysis



Recommended Bed Plan to Meet Projections & Provide Appropriate Housing for the Mentally Ill, Females & All Other Detainees

Population Category	Male		Female		Total
	New Const.	Existing	New Const.	Existing	
Trustee		24		0	24
Medium Security	96	108		0	204
Mental Health/PC	32	0		0	32
Medium/MH/PC [1]		0	40	0	40
Geriatric/Medical Stepdown [2]		0		0	0
Higher Security MH/PC	16	0	8	0	24
High Security	24	0	8	0	32
Total	168	132	56	0	356
Percentage of the Total	47%	37%	16%	0%	



224 New Beds

40 – 56 Mental Health Beds
56 Female Beds

McLean County Jail Program Summary

Space Needs

Square Footage
Needed for
Each
Component
within
Renovated
Portions of
Existing Jail &
Addition

Component	Gross Sq. Ft. to Renovate or Add		
	Existing Space to Renovate	New Space	Total
Administration (within Jail)	390		390
Booking	1,148		1,148
Detainee Programs & Commissary	3,828		3,828
Food Services		8,268	8,268
Health Services	4,984		4,984
Housing: F 32-Cell Dir Sup includes MH		9,121	9,121
Housing: M 36-Cell Dir. Sup. Mental Health		10,124	10,124
Housing: M or F 32-Cell Direct Supervision		9,121	9,121
Housing: M or F 36-Cell Direct Supervision		10,124	10,124
Housing: M or F 8-Cell Indirect - 2nd		2,134	2,134
Housing: M or F 8-Cell Indirect - 2nd		2,134	2,134
Housing: M or F 8-Cell Indirect - 2nd Mez.		2,134	2,134
Housing: M or F 8-Cell Indirect - 2nd Mez.		2,134	2,134
Housing: M or F 8-Cell Indirect - 3rd		2,134	2,134
Housing: M or F 8-Cell Indirect - 3rd		2,134	2,134
Housing: M or F 8-Cell Indirect - 3rd Mez.		2,134	2,134
Housing: M or F 8-Cell Indirect - 3rd Mez.		2,134	2,134
Housing: Shared Support & Programs - 2nd		1,479	1,479
Housing: Shared Support & Programs - 3rd		1,479	1,479
Inmate Services, Classification & Records	1,086		1,086
Laundry	788		788
Mental Health/Counseling	689		689
Public Lobby & Visiting		2,128	2,128
Staff Support	2,282		2,282
Video Arraignment & High Security Court	1,568		1,568
			-
Total Departmental Gross Square Feet	16,762	68,910	85,672
Building-wide Efficiency/Grossing Factor	1.1	1.25	
Total Gross Square Feet	18,438	86,138	104,576

Joint Use Community Crisis Stabilization Center: to Collocate it with the Jail or Not?

Consensus / Recommendation – No!

Pros:

1. Booking Staff might be more likely to divert to JUCCSC
2. Could share Psychiatrist but virtually all other staff would need to be separate
3. Some services (Food, Laundry) could be shared but cooking, doing laundry should be part of treatment program

Cons:

1. Jail stigma to the Mentally Ill & their Families; fewer might use Center
2. Very few resources could be Shared
3. Jail Site is very limited & should be used for most appropriate needs
4. Jail Site not suitable for JUCCSC space needs including lots of windows & outdoor area
5. Renovated Chestnut building is likely to work well for mentally ill, including those referred by Justice System
6. Construction costs would be higher



Master Plan Priorities

1st Priority

- Mental Health Beds/Services (40 – 56)
- Crisis Stabilization Unit (not at jail)
- Appropriate Women's Facilities
 - Beds/Programs (40 – 56)
- Medical Clinic Expansion
- Flexibility



Master Plan Priorities

2nd Priority

- Limit Use of Linear Housing (do no harm)
- Video Visiting/Public Entry (relocate)
- Medical Infirmary (2 – 4)
- New Kitchen/Laundry
- Return “Pod” Support Space to Programs
- Linear Housing Infrastructure Upgrades
- Return Temporary Holding to Intake



Master Plan Priorities

3rd Priority

- Repurpose Linear Housing
- Replace Linear Housing with Direct Supervision/Observation Units
- Relocate Centralized Program/Program Support Areas
- Expand Video Court/High Security Court
- Relocate/Expand Central Records/Classification
- Expand Intake Support (interview, exam, property)



Master Plan Priorities

4th Priority

- Resolve Work Release/Periodic Conf. Status
- Create Day Reporting Option
- Expand Jail Staff Support/Administration (muster, lockers, breaks)

Option Scenarios

Scenario A (200 – 268 beds)

- Full Build Out All Priorities
- Complete Master Plan
- Renovate Existing Jail Building for Appropriate Elements

Scenario B (100 – 134 beds)

- Minimum Build Out
- Priority 1 and Limited Priority 2
 - Low cost
 - Cost effective
- Two Level with Shelled First Floor



Option Scenarios

Scenario C1 (100 – 134 beds)

- Shelling Third Level
- Selective Renovation
- Develop/Finish First floor
- Complete Priority 2

Scenario C2 (150 - 167 beds)

- Same as C1 with Finishing Half of Third Level

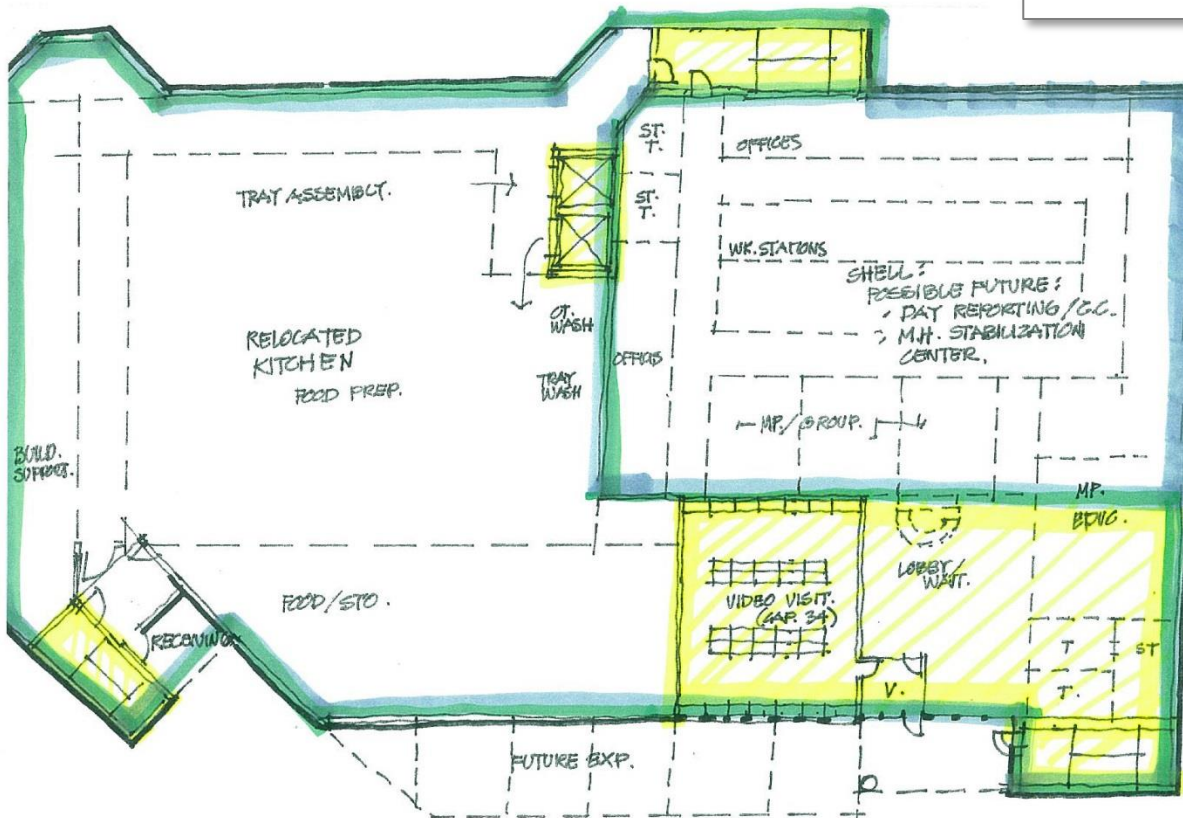
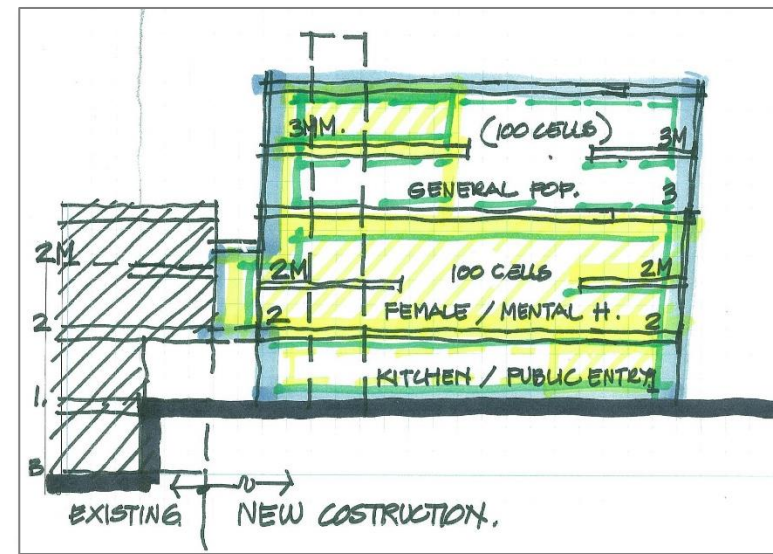
Scenario Matrix

Considerations	PRIORITY 1			PRIORITY 2						PRIORITY 3					COSTS		
	Mental Health Deficiencies	Women's Unit Deficiencies	Expand Medical	Phase Out Linear Units	Return Existing Pod Mezzanine to Programs	Decongest Existing Lobby	Improve Visiting	Return Intake Holding	Improve Kitchen/Laundry Operation	2035 Housing Expansion	Future Expansion/site Utilization	Expand Property in Intake	Centralized Program Support Records/Class.	Expand Video Court	First Cost	Long Term Construction Cost	Staffing Cost Effective
Scenario A	●	●	●	●	●	●	●	●	●	●	●	●	●	●	○	●	●
Scenario B	●	●	◐	○	○	●	●	●	○	○	○	●	○	○	●	○	○
Scenario C1	●	●	◐	◐	◐	●	●	●	◐	◐	◐	◐	◐	◐	◐	◐	◐
Scenario C2	●	●	◐	◐	◐	●	●	●	◐	◐	◐	◐	◐	◐	◐	◐	◐

 GOOD
  COMPROMISE
  PROBLEMATIC

Option Scenarios

First Floor

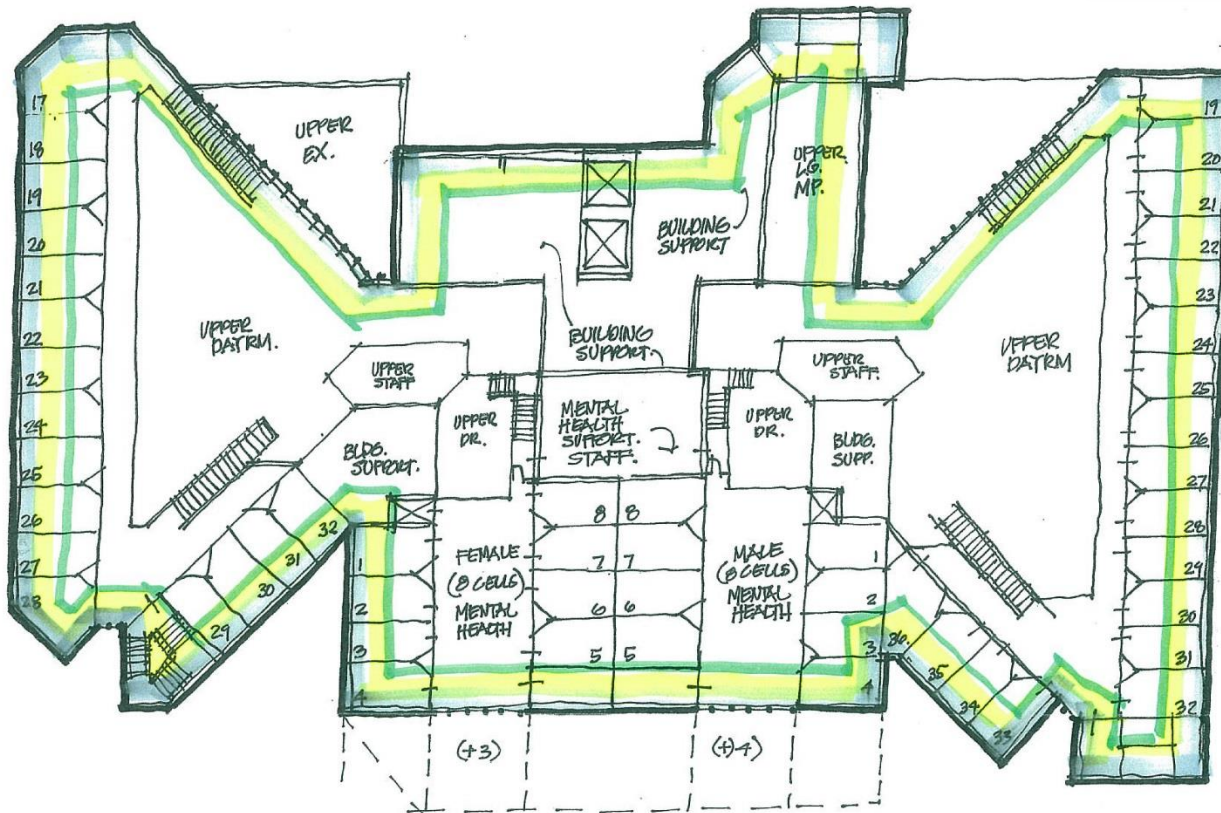
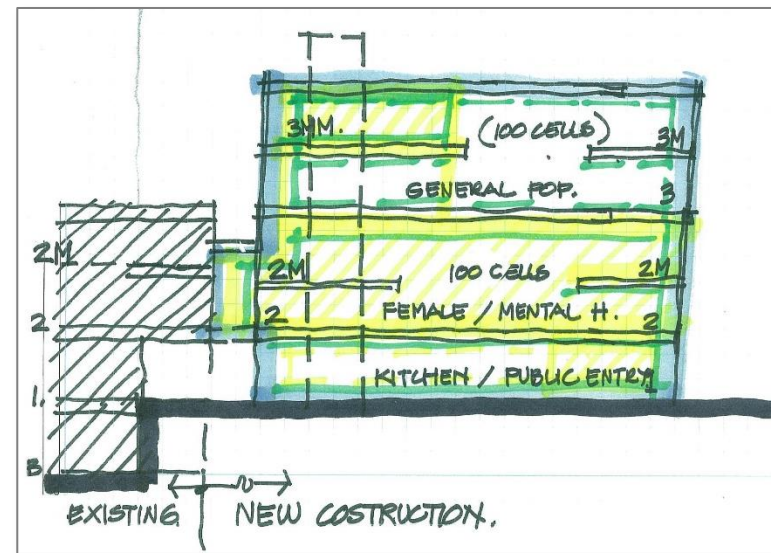


SCENARIO A
B
C




JAIL NEEDS
ASSESSMENT

Option Scenarios

Second Floor Mezzanine



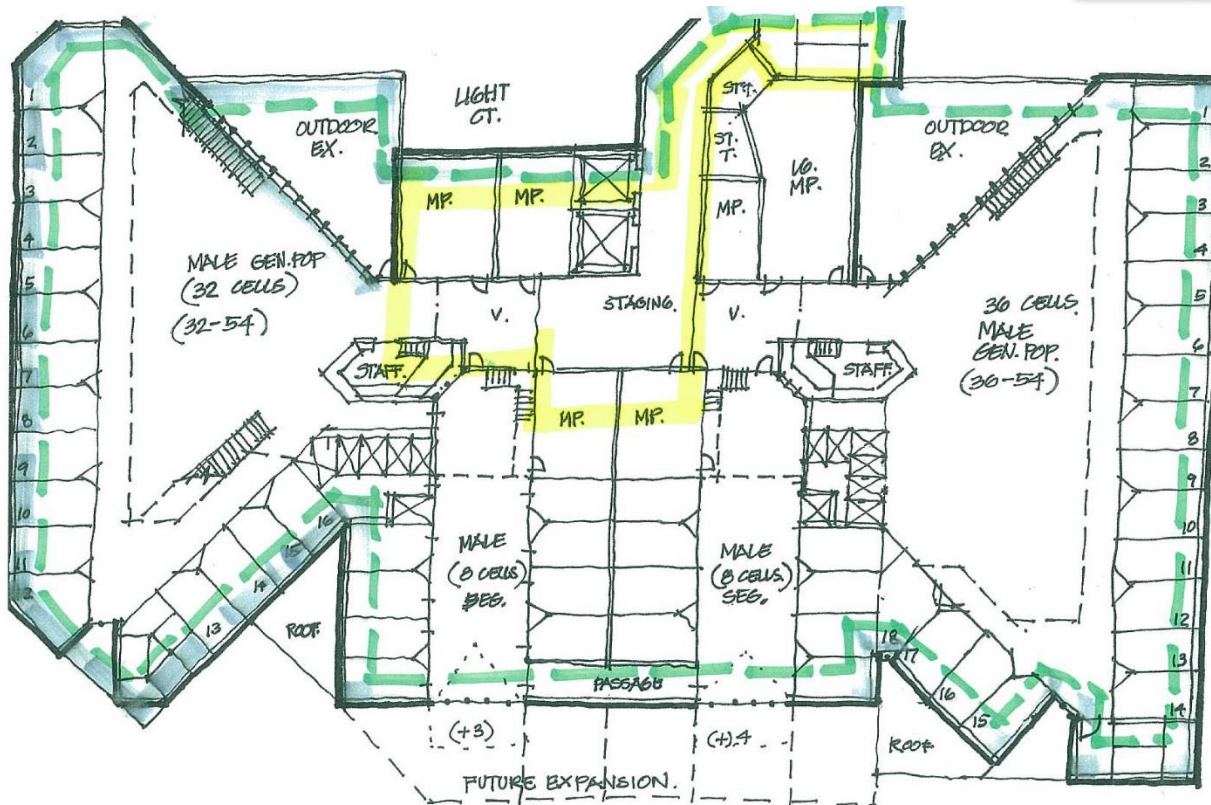
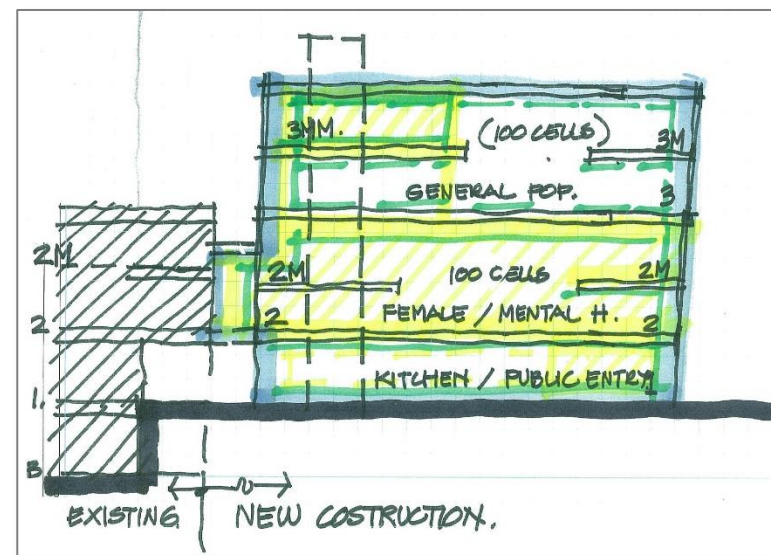
SCENARIOS

- A 
- B 
- C 

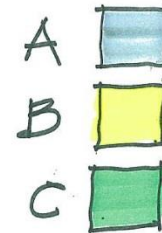
2ND FLOOR.
MEZZ. 1/16" = 1'-0"

Option Scenarios

Third Floor



SCENARIO

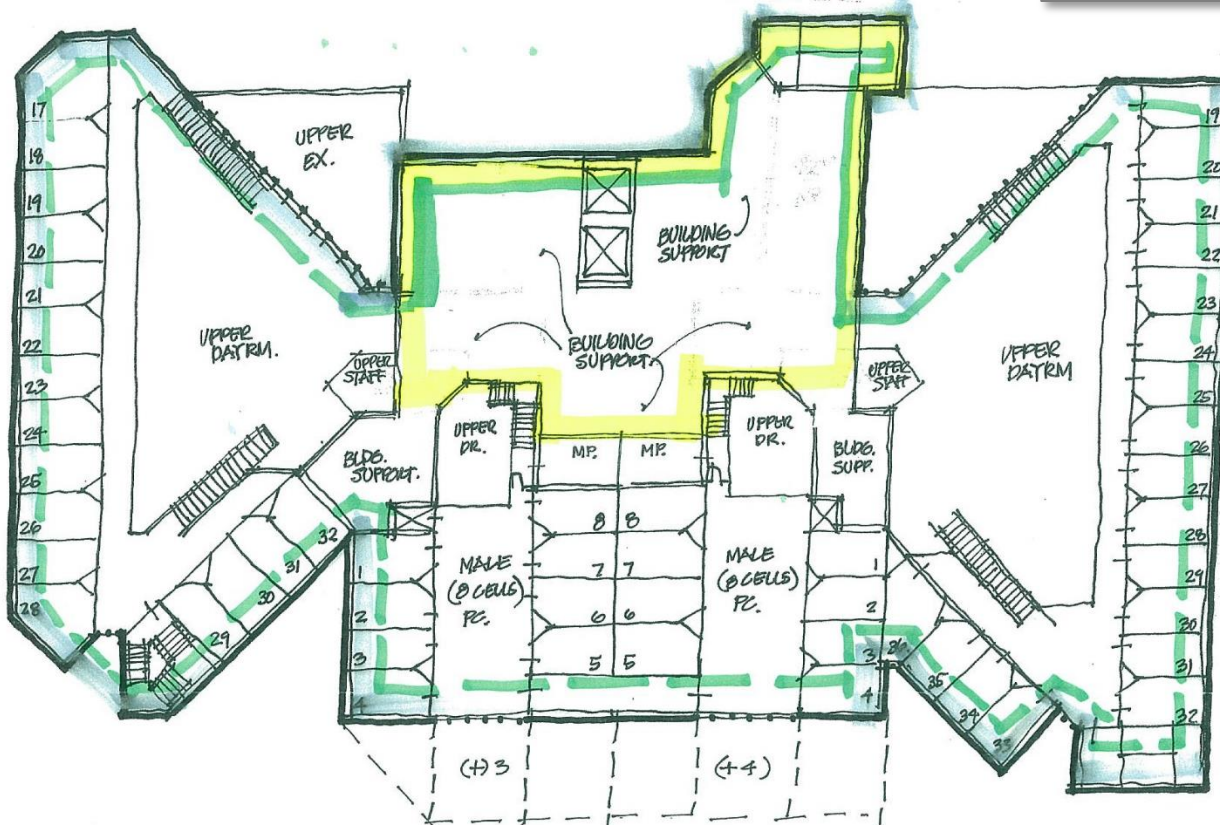
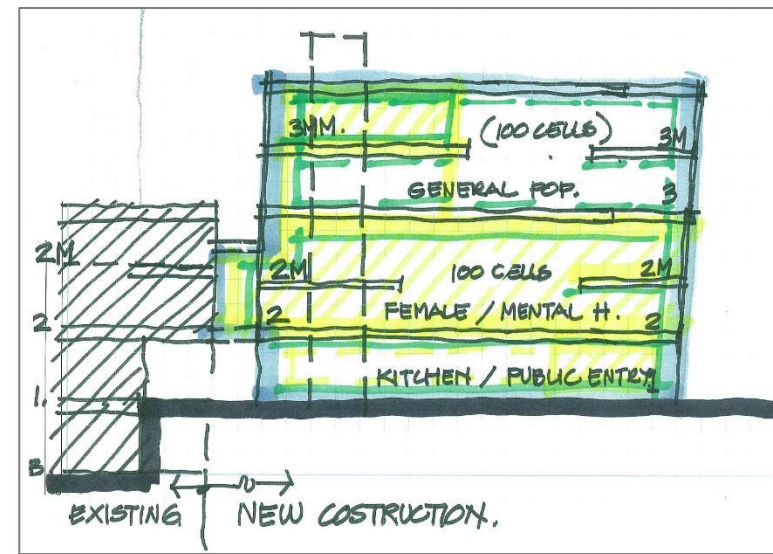


CAP 2 100-134
(+) 20 FUTURE

JAIL NEEDS
ASSESSMENT

Option Scenarios

Third Floor Mezzanine



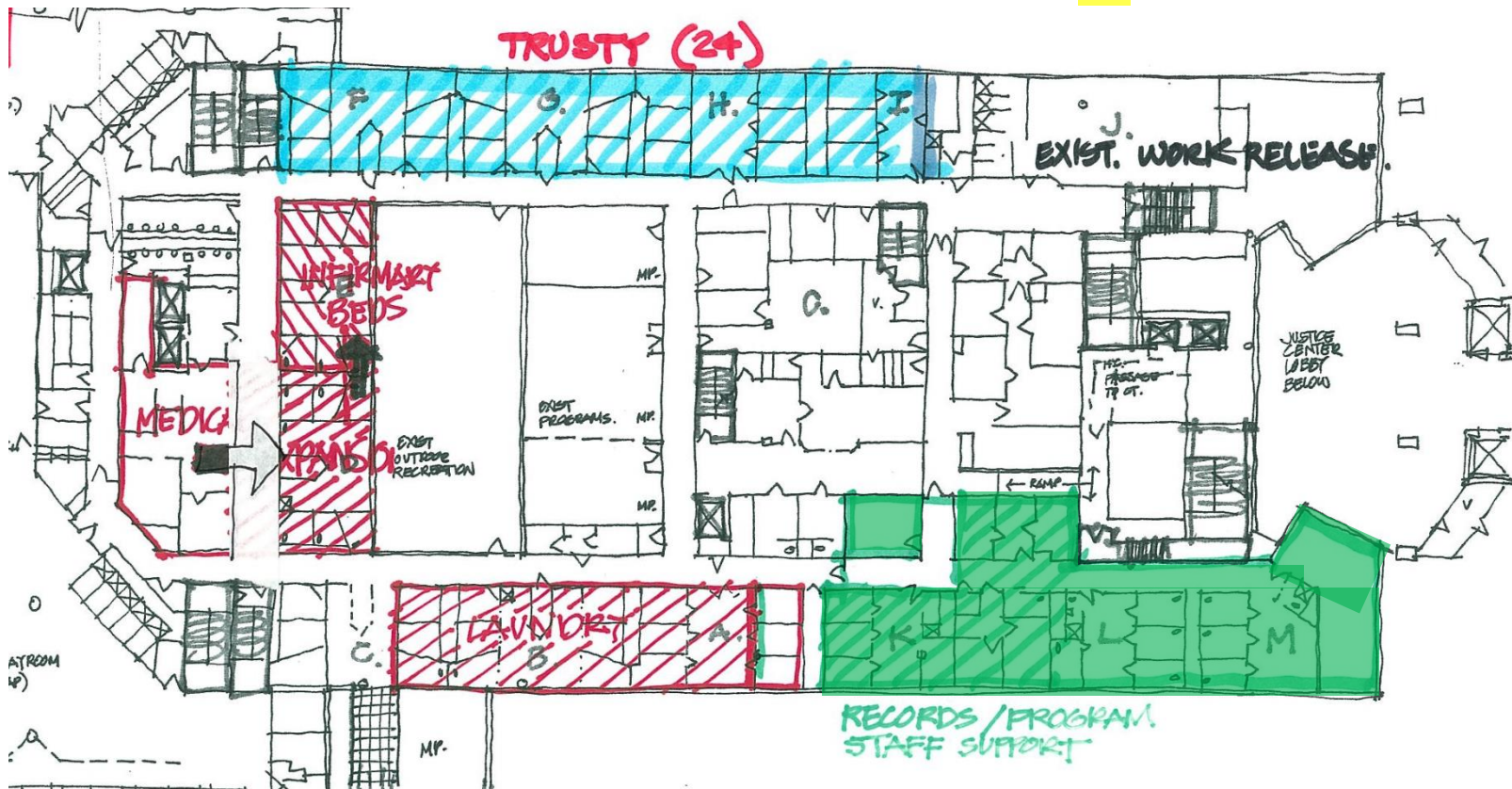
SCENARIO



3RD. FLOOR.
MEZZ. 1/16" = 1'-0"

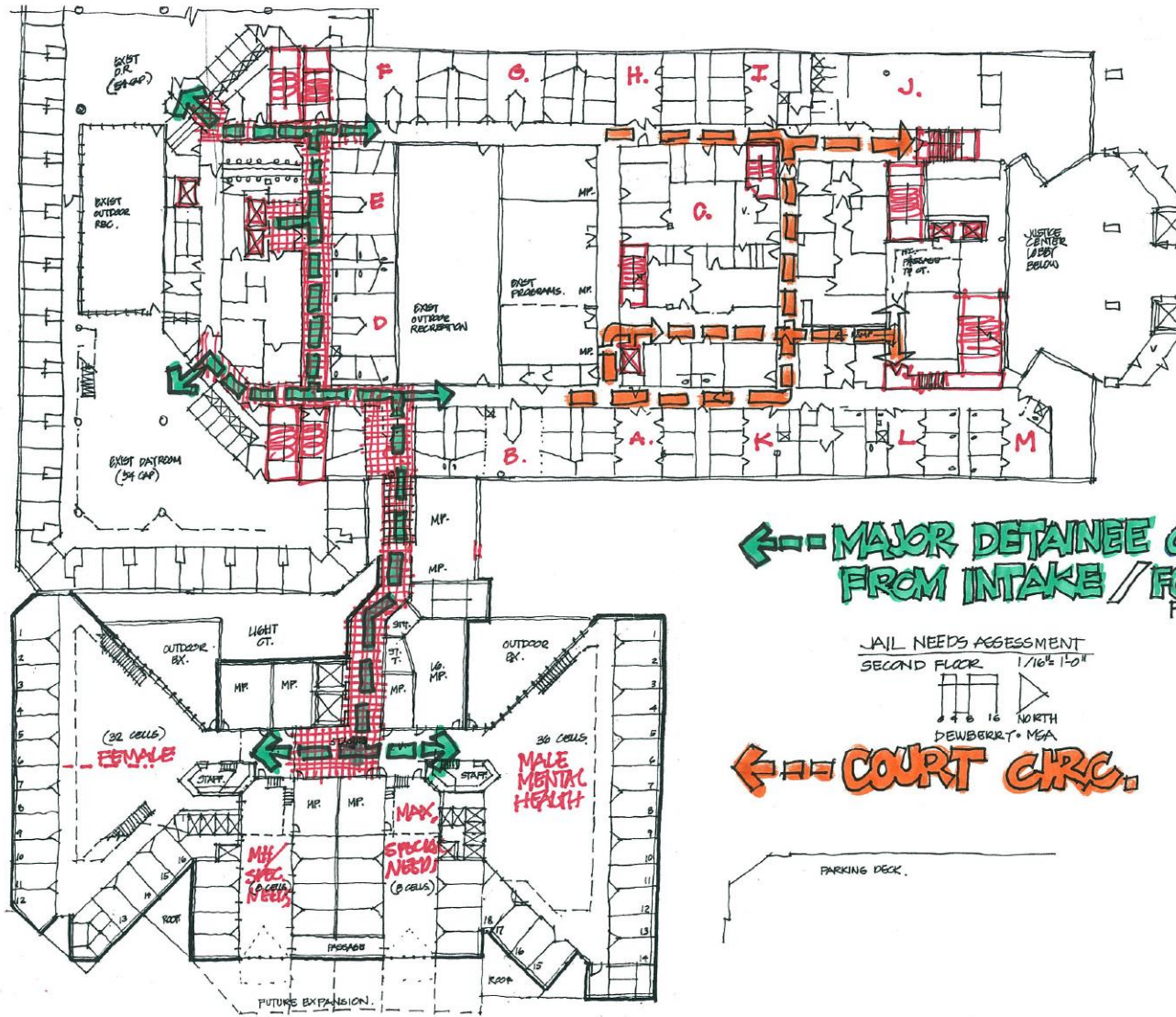
Option Scenarios

- Renovation Concepts
- By Priority
 - 1 Red
 - 2 Blue
 - 3 Green



Option Scenarios

ANALYSIS/
COMMENTS:



←-- MAJOR DETAINEE CIRCULATION
FROM INTAKE / FOOD & LAUNDRY
FROM BASEMENT

JAIL NEEDS ASSESSMENT
SECOND FLOOR 1/16" = 1'-0"



←-- COURT CIRC.

PARKING DECK.



Concluding Comments / Next Steps

- Continue to Receive and Incorporate Input
- Develop Costs for Each Scenario
 - Construction (initial and total master plan)
 - Staffing and Operations
- Additional Scenarios ??
- Report Back in December



Questions